## Preparatory Committee for the 2020 Review Conference of the Parties to the Treaty on the Non-Proliferation of Nuclear Weapons

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## **Nuclear Non-Proliferation Treaty**

## Report submitted by New Zealand

1. The present report is submitted pursuant to Action 20 of the Action Plan in the Final Document of the 2010 Review Conference of the Parties to the Treaty on the Non-Proliferation of Nuclear Weapons (NPT). The Plan stipulates that States parties submit regular reports on their implementation of the Action Plan, and of Article VI, Paragraph 4 (c), of the 1995 decision *Principles and objectives for nuclear non-proliferation and disarmament*, as well as the practical steps agreed in the Final Document of the 2000 Review Conference, recalling also the advisory opinion of the International Court of Justice of 8 July 1996.

- 2.New Zealand considers that transparency is a principle to which all States (nuclear-weapon States and non-nuclear-weapon States alike) should adhere because it helps to reinforce compliance with Treaty obligations. The more that is known about how States implement their Treaty commitments, the greater the level of international trust in the regime. In this spirit, New Zealand has consistently lodged transparency reports since the 2000 Review Conference and, in light of Action 20, will continue to do so.
- 3.Progress on nuclear disarmament is a high priority for the New Zealand Government and we pursue this in all disarmament-related forums. The Government's decision to appoint a Cabinet-level Minister of Disarmament and Arms Control reflects the priority New Zealand places on these issues. New Zealand is a strong supporter of the NPT and its three pillars. We are dedicated to achieving a world free of nuclear weapons, and continue to encourage national, regional and global efforts to realise this goal.
- 4. New Zealand co-sponsored General Assembly resolution 71/258 mandating negotiations on a nuclear weapon prohibition treaty at the UN in 2017. New Zealand was one of the Vice-Presidents in negotiations on the Treaty. New Zealand was one of the first countries to sign the Treaty in September 2017 and we ratified the Treaty on 31 July 2018, becoming the fourteenth State to do so. We see the Treaty as complementing and

<sup>\*</sup> The present document is being issued without formal editing.

strengthening the obligations contained in the NPT and as a contribution to the implementation of Article VI. New Zealand hosted a Pacific Conference on the Treaty in Auckland in December 2018 in which twelve Pacific countries participated.

5.New Zealand has been a strong supporter of efforts undertaken to increase awareness of the catastrophic humanitarian consequences of nuclear weapons. New Zealand remains gravely concerned about the humanitarian consequences of nuclear weapons and continues to believe that the only way to guarantee that nuclear weapons are never used again is through their total elimination, including through the full implementation of the NPT. We engaged actively in the three international conferences on this issue held since 2013 in Norway, Mexico and Austria and sought to ensure that any outcome to the 2015 NPT Review Conference would reflect the humanitarian initiative as should also be the case for the outcomes in 2020. New Zealand also co-sponsored the resolution in the UN General Assembly on the Humanitarian Consequences of Nuclear Weapons (72/30). New Zealand has co-sponsored the paper entitled *The humanitarian consequences of nuclear weapons* (NPT/CONF.2020/PC.III/WP.44), which was submitted to the 2019 NPT Preparatory Committee by Austria on behalf of a group of States.

6.New Zealand is an active member of the New Agenda Coalition (NAC)<sup>1</sup> to promote nuclear disarmament. New Zealand was the NAC Coordinator and coordinated the Coalition's policy positions in the lead up to the NPT Preparatory Committee meeting in 2018. Brazil is the current NAC coordinator and has submitted a working paper on behalf of the NAC to the 2019 NPT Preparatory Committee (NPT/CONF.2020/PC.III/WP.35) entitled *Taking Forward Nuclear Disarmament*, which highlights the responsibility of all States Parties of the NPT to move forward with urgency in implementing their Article VI obligations and commitments in order to maintain the good standing of the NPT and its Review Process.

7. The NAC also sponsors an annual General Assembly resolution titled "Towards a nuclear-weapon-free world: accelerating the implementation of nuclear disarmament commitments". In its resolution 73/70, the Assembly highlighted the central role of the NPT and its binding nature at all times and in all circumstances. The Assembly urged all States parties to the NPT to fully implement without delay their obligations and commitments under the NPT and as agreed to at the 1995, 2000 and 2010 Review Conferences. It also called upon NPT Member States to continue to support efforts to identify, elaborate, negotiate and implement effective legally binding measures for nuclear disarmament.

8.New Zealand also works with Chile, Malaysia, Nigeria, Sweden and Switzerland (the members of the De-alerting Group) in promoting action to lower the operational readiness of nuclear weapons systems. New Zealand is currently Co-ordinator of the De-alerting Group and led development of the 2018 resolution at the UN General Assembly First Committee (resolution 73/60), which looked forward to this issue being addressed further during the current NPT review cycle. New Zealand has submitted a working paper on behalf of the De-alerting Group to the 2019 NPT Preparatory Committee (*Taking action on de-alerting*, NPT/CONF.2020/PC.III/WP.23) calling for further practical steps to be taken to decrease operational readiness of nuclear weapon systems with a view to ensuring that all

<sup>&</sup>lt;sup>1</sup> Brazil, Egypt, Ireland, Mexico, New Zealand, South Africa

nuclear weapons are removed from high alert status. We remain committed to progress on de-alerting as part of a holistic approach to nuclear disarmament.

- 9.New Zealand remains a strong proponent of the entry into force of the Comprehensive Nuclear-Test-Ban Treaty (CTBT) and participates actively in the work of the Preparatory Commission in Vienna. New Zealand is a core sponsor, with Australia and Mexico, of an annual General Assembly resolution on the CTBT, in which the Assembly has recognized the CTBT as a fundamental instrument in the field of nuclear disarmament and non-proliferation (see UN General Assembly resolution 73/86).
- 10. Pending the entry into force of the CTBT, New Zealand urges all States to acknowledge the global de facto norm against nuclear testing and to maintain the moratorium on explosive nuclear tests and refrain from testing nuclear devices or from undertaking activities that would undermine the object and purpose of the Treaty. New Zealand has publicly condemned all nuclear tests conducted by the Democratic People's Republic of Korea.
- 11. New Zealand welcomes the monitoring and verification activities of the IAEA under the Joint Comprehensive Plan of Action (JCPOA) to assure the international community of Iran's compliance with the deal. New Zealand fully supports the JCPOA and provides financial contributions to the IAEA to assist with its verification of Iran's compliance with the JCPOA.
- 12. New Zealand is deeply disappointed that sustained attempts to determine a programme of work in the Conference on Disarmament have not been successful, and that the Conference is failing to fulfil its role in progressing nuclear disarmament and non-proliferation. In regard to the Conference's work programme, New Zealand supports the early negotiation of a non-discriminatory, multilateral, and internationally and effectively verifiable treaty on fissile material for nuclear weapons or other nuclear explosive devices, reflecting both nuclear disarmament and nuclear non-proliferation objectives.
- 13. Further to Article VII of the NPT, New Zealand is a strong advocate of the role of nuclear-weapon-free zones in contributing to nuclear disarmament and non-proliferation. As a party to the South Pacific Nuclear Free Zone Treaty of 1985 (the Treaty of Rarotonga), New Zealand works to promote more engagement between States that belong to nuclear-weapon-free zones. We served as a Vice-President of the Third Conference of States Parties and Signatories of Treaties that Establish Nuclear-Weapon-Free Zones in Mongolia on 24 April 2015.
- 14. Together with Brazil, Indonesia and South Africa, New Zealand sponsors a regular UN General Assembly resolution titled "Nuclear-weapon-free southern hemisphere and adjacent areas" (see 72/45). This resolution recognizes the contribution of nuclear-weapon-free zones to the achievement of a nuclear-weapon-free world and welcomes the fact that all nuclear-weapon-free zones in the southern hemisphere are now in force. It also calls upon the nuclear-weapon States to withdraw any reservations or interpretive declarations contrary to the object and purpose of treaties establishing nuclear-weapon-free zones.

- 15. New Zealand welcomed the reaffirmation at the 2010 Review Conference of the resolution on the Middle East adopted at the 1995 Review Conference and agreement to convene a Conference in 2012 on the establishment of a zone free of weapons of mass destruction in the Middle East. It is regrettable that the Conference has still not been held. We continue to call for full implementation of the 1995 resolution on the Middle East and related agreements.
- 16. New Zealand fully complies with its commitments under Article II of the NPT. New Zealand's NPT obligations are legislated in the New Zealand Nuclear Free Zone, Disarmament and Arms Control Act 1987.
- 17. Pursuant to Article III of the NPT New Zealand has a Comprehensive Safeguards Agreement, an Additional Protocol and a Small Quantities Protocol in force with the IAEA. With no nuclear weapons, no nuclear energy generation, no nuclear reactors and no production of uranium or other relevant material, New Zealand conducts only very minor activities subject to safeguards. The IAEA continues to assess New Zealand as being in full compliance with all its safeguards commitments.
- 18. New Zealand strongly supports a system of strengthened IAEA safeguards as an essential component of the global non-proliferation regime. New Zealand believes that universal application of the integrated safeguards system, including the Additional Protocol, would promote collective security, and calls upon all States that have not yet done so to conclude such agreements at the earliest possible date. New Zealand continues to seek opportunities to strengthen the application of nuclear safeguards and supports efforts by the IAEA to develop the State Level Concept as a means of increasing the efficiency and effectiveness of the safeguards system.
- 19. New Zealand's Radiation Safety Act 2016 enables New Zealand to more effectively meet its international obligations relating to radiation protection, safety, security and nuclear non-proliferation. In addition, New Zealand has ratified the Amendment to the Convention on the Physical Protection of Nuclear Material and the International Convention on the Suppression of Acts of Nuclear Terrorism.
- 20. New Zealand applies export controls to materials and dual-use goods that could be used in any WMD programme, including a nuclear weapons programme. The government has strong cooperation and information exchanges among relevant government agencies involved in export controls and continues both domestic and international outreach in this area. We work actively to strengthen and coordinate international measures with other members of the Nuclear Suppliers Group and with the Zangger Committee. As a member of the Zangger Committee, New Zealand has co-sponsored NPT/CONF.2020/PC.III/WP.1 entitled *Procedures in relation to exports of nuclear materials and certain categories of equipment and material under article III (2) of the Treaty on the Non-Proliferation of Nuclear Weapons.*
- 21. Further to Article IV of the NPT New Zealand reaffirms the inalienable right of States parties to peaceful nuclear technology, in conformity with Articles I, II and III of the NPT, and continues to support the IAEA Peaceful Uses Initiative. It is an active participant

in the IAEA's Regional Co-operative Agreement for the Asia-Pacific region and also provides funding for international projects for peaceful uses. New Zealand's view is that safeguards, safety, security and waste management should be integral parts of the development of peaceful uses of nuclear energy. New Zealand is keen to ensure that the highest possible safety standards are adopted and applied by those transporting radioactive material, that coastal and other interested States receive notification in advance of shipments, and that adequate liability arrangements are in place. New Zealand remains actively engaged in international efforts to strengthen nuclear safety and security, including through the Vienna-based Coastal and Shipping States Dialogue, the Nuclear Security Contact Group, the annual IAEA conferences on Nuclear Security, and through our regular contributions to the IAEA's Nuclear Security Fund (NSF).

- 22. New Zealand is an active member of the Vienna Group of Ten<sup>2</sup> which produces working papers for the NPT review cycle on the CTBT, compliance and verification, export controls, cooperation in the peaceful uses of nuclear energy, nuclear safety, nuclear security, and discouraging withdrawal from the NPT. We co-sponsored the composite paper and recommendations put forward by the Vienna Group of Ten to the 2019 Prepcom (NPT/CONF.2020/PC.III/WP.5), entitled Addressing "Vienna issues": the Comprehensive Nuclear-Test-Ban Treaty; compliance and verification; export controls; cooperation in the peaceful uses of nuclear energy; nuclear safety; nuclear security; and discouraging withdrawal from the Treaty on the Non-Proliferation of Nuclear Weapons.
- 23. New Zealand participates in annual exercises hosted by participants in the Proliferation Security Initiative in the Asia-Pacific region. The Proliferation Security Initiative aims to strengthen national, regional and international efforts to counter the proliferation of weapons of mass destruction and related materials. New Zealand will host a PSI exercise in 2022.
- 24. New Zealand remains committed to efforts to promote disarmament and non-proliferation education. Parliamentarians for Nuclear Non-Proliferation and Disarmament (www.pnnd.org) assists New Zealand parliamentarians to stay abreast of international nuclear disarmament issues and initiatives through its regular updates and events at the Inter-Parliamentary Union Assemblies. The New Zealand Ministry of Foreign Affairs gives regular briefings to NGOs and endeavours to include NGO participants in relevant UN disarmament meetings. Government funds enabled the attendance of three NGOs at the negotiations on the Treaty on the Prohibition of Nuclear Weapons.
- 25. The New Zealand government has established two funds to support a wide range of disarmament and peace education activities. The Disarmament Education UN Implementation Fund helps fund citizen groups to implement the recommendations of the 2002 UN Study on Disarmament and Non Proliferation Education. The Peace and Disarmament Education Trust provides post-graduate scholarships and grants for projects with charitable purposes that support the promotion of international peace, arms control and disarmament through education. Other partially funded projects under these funds include the creation of Peace Cities; museum exhibitions; relevant internships; peace libraries; the

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<sup>&</sup>lt;sup>2</sup> Australia, Austria, Canada, Denmark, Finland, Hungary, Ireland, the Netherlands, New Zealand, Norway, and Sweden.

production of educational material for schools, journalists and university students; and visits by leading disarmament experts.

- 26. An important development in the field of disarmament education over the past year has been the launch recently of a new summer school programme at Auckland University that teaches contemporary issues in disarmament law. The course which ran in January and February 2019 endeavours to provide students with the legal and humanitarian frameworks related to arms control and disarmament including in the context of nuclear weapons.
- 27. Peace Movement Aotearoa is the national networking peace organization. It has extensive national networks, a comprehensive website (www.converge.org.nz/pma), and Facebook page. It provides national coordination, publishes resources and updates, and circulates New Zealand's statements, for the national campaigns of a number of global humanitarian disarmament campaigns including the International Campaign to Abolish Nuclear Weapons Aotearoa New Zealand (iCAN ANZ). Peace Movement Aotearoa promotes activities to mark key anniversary dates, including Nuclear Free and Independent Pacific Day, Global Day of Action on Military Spending, International Women's Day for Disarmament, International Day for the Total Elimination of Nuclear Weapons, International Day of Peace, and Hiroshima and Nagasaki Days. It regularly reports to UN human rights bodies, raising disarmament issues whenever possible as part of its work to strengthen the links between disarmament and human rights.
- 28. The Peace Foundation in Auckland (<a href="www.peace.net.nz">www.peace.net.nz</a>) provides a range of resources and activity ideas for peace education in schools nationally and globally. It organises an annual Secondary Schools Peace Symposium, which was held in Auckland in 2018. The Foundation also offers presentations to schools entitled 'Responding to Armed Conflict' which cover topics such as nuclear disarmament, the Non-Proliferation Treaty, the Treaty on the Prohibition of Nuclear Weapons, disarmament and development. The website <a href="www.nuclearfreenz30.org.nz">www.nuclearfreenz30.org.nz</a> also hosts educational material for Social Studies and History teachers and students about nuclear disarmament related topics currently being taught in a number of schools.
- 29. The Disarmament and Security Centre (DSC) (www.disarmsecure.org) in Christchurch provides a national peace and disarmament resource centre. The DSC's main activities include providing publicly accessible information on disarmament and peace issues through its website and physical library resources, speaking to university and community groups, research and advocacy, and training young people through its internship programme.
- 30. UN Youth New Zealand (unyouth.org.nz) is a non-profit organisation that aims to foster global citizenship and provides civics education for high school and tertiary students. Annually, over 3000 young New Zealanders across the country attend a UN Youth event, including workshops, Model UN, international study tours and outreach events. UN Youth hosts two conferences nationally each year drawing together hundreds of students from across the country. An online Diplomacy Competition is also available for all high school students across New Zealand to help them further develop their understanding of these issues. Through their conferences and initiatives, young people are encouraged to critically evaluate issues such as the use of nuclear technology and weaponry.

- 31. Women's International League for Peace and Freedom (WILPF www.wilpf.org.nz) Aotearoa promotes disarmament through its involvement in the Aotearoa New Zealand (ANZ) Campaign on Military Spending, ANZ Campaign to Stop Killer Robots, ANZ Joint Working Group on Cluster Munitions and Landmines, iCAN ANZ, and White Poppies for Peace; and by publicising International WILPF's initiatives and resources especially those produced by Reaching Critical Will and PeaceWomen through its email lists and Facebook page. WILPF Aotearoa organises regular peace vigils throughout each year, and Hiroshima and Nagasaki commemorations every August.
- 32. UNFOLD ZERO is a project of a project of PragueVision, PNND, Basel Peace Office, Mayors for Peace 2020 Vision Campaign, Aotearoa Lawyers for Peace and Global Security Institute. It provides conference calls, email updates, and social media promotion (www.unfoldzero.org) related to nuclear disarmament. Abolition 2000 Global Network to Eliminate Nuclear Weapons also informs NGOs about the wide range of nuclear abolition initiatives around the world through the website (www.abolition2000.org), Facebook and newsletters.

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